#### **OHRP WEBINAR LECTURE SERIES**

#### CONDUCTING INTERNET RESEARCH: CHALLENGES AND STRATEGIES FOR IRBS

ASSESSING PRIVACY AND IDENTIFIABILITY, AND MAINTAINING CONFIDENTIALITY

Laura Odwazny Senior Attorney Office of the General Counsel U.S. Department of Health and Human Services

#### DISCLAIMER

This presentation does not constitute legal advice. The views expressed are the presenter's own and do not bind the U.S. Department of Health and Human Services or its operational components, including the Office for Human Research Protections.

## OUTLINE

- What is Internet research
- How specific requirements of the HHS protection of human subjects regulations apply to research using the Internet
- Discussion of challenges in managing the ethical issues and regulatory considerations, focusing on assessing privacy and identifiability of subject information, and maintaining confidentiality.
- Possible developments on the Federal horizon relevant to Internet research

# SETTING THE STAGE: WHAT IS INTERNET RESEARCH?

Internet research

- Internet used as a tool for conducting research
  Examples: online survey, subject recruitment, email or chat interviews
- Internet as a location or site for conducting research
  - Examples: Collecting data about or observing online environments such as chatrooms, gaming sites, virtual worlds
- Internet as a source of information
  - Examples: data mining from social media site; collecting data from online datasets, databases, repositories

"Recommendation Concerning Internet Research and Human Subjects Research" SACHRP, approved March 13, 2013, Att. B, p1-2.

# WHAT TYPES OF INTERNET RESEARCH DO IRBS ENCOUNTER?

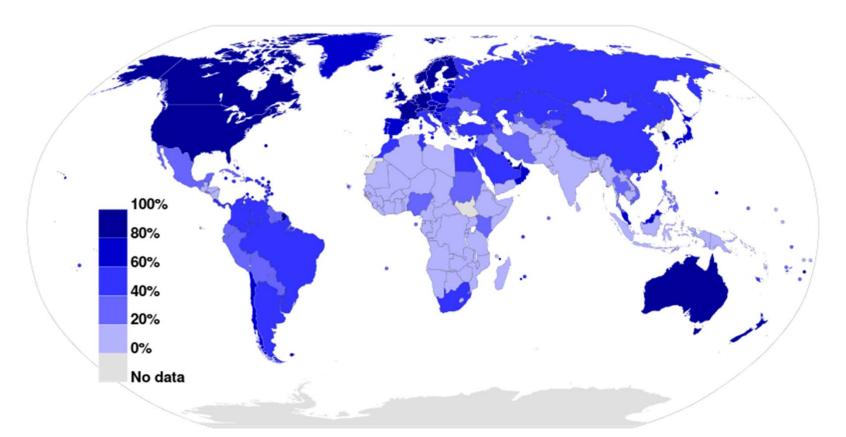
#### • As of 2007, IRBs reviewed:

- Online Survey Research (98%)
- Online Ethnography (1%)
- Other (Data sets) (1%)

E. Buchanan, C. Ess, "Internet research ethics and the institutional review board: current practices and issues," Newsletter, ACMSIGS Computers and Society, Volume 39 Issue 3, December 2009

- Times have changed! What IRBs encounter now:
  - Data-scraping bots, mechanical turks, virtual dentistry education simulation, subject recruitment/retention via social media, online clinical trials

#### WITH INCREASING INTERNET SATURATION...



Internet penetration world map, updated June 28, 2013, Wikimedia Commons: <a href="http://en.wikipedia.org/wiki/File:InternetPenetrationWorldMap.svg">http://en.wikipedia.org/wiki/File:InternetPenetrationWorldMap.svg</a>

#### ...AND WIDESPREAD SOCIAL MEDIA USE.

Social media – Internet-based applications that allow creation and exchange of usergenerated content

Provide mechanisms for users to interact: --chat, instant messaging, email, video, file sharing, blogging, discussion groups



# **PLUS THE GROWING AVAILABILITY OF BIG DATA**

HOME PAGE | TODAY'S PAPER | VIDEO | MOST POPULAR | U.S. Edition ▼

The New Hork Times

Science

WORLD U.S. N.Y. / REGION BUSINESS TECHNOLOGY SCIENCE HEALTH SPORTS OPINION

ENVIRONMENT SPACE & COSMOS

FACEBOOK

🔰 TWITTER

👯 GOOGLE+

SAVE

E-MAIL

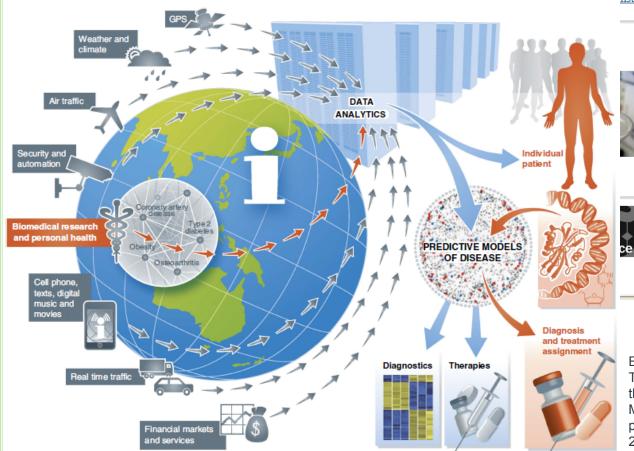
+ SHARE

REPRINTS

#### Unreported Side Effects of Drugs Are Found Using Internet Search Data, Study Finds

By JOHN MARKOFF Published: March 6, 2013 F 160 Comments

Using data drawn from queries entered into Google, Microsoft and Yahoo search engines, scientists at Microsoft, Stanford and Columbia University have for the first time been able to detect evidence of unreported prescription drug side effects before they were found by



<u>iistration</u>'s warning system.

Using automated software tools to examine queries by six million Internet users taken from Web search logs in 2010, the researchers looked for searches relating to an antidepressant, paroxetine, and a cholesterol lowering drug, pravastatin. They were able to find evidence that the combination of the two drugs caused high blood sugar.

The study, which was reported in the Journal of the American Medical Informatics Association on Wednesday, is based on data-mining techniques similar to those employed by services like Google Flu Trends, which has been used to give early warning of the prevalence of the sickness to the public.

The F.D.A. asks physicians to report side effects through a

**EDITORIAL** 

The changing privacy landscape in the era of big data Molecular Systems Biology 8: 612; published online 11 September 2012; doi:10.1038/msb.2012.47

#### ...BIG DATA THAT MAY BE IDENTIFIABLE... GENETIC DATA + AGE+ REGION, COMBINED WITH GENEOLOGY WEBSITE AND GOOGLE SEARCHES = 5 INDIVIDUALS (AND THEIR FAMILY MEMBERS) IDENTIFIED

#### NEWS&ANALYSIS

#### GENETICS

#### Genealogy Databases Enable Naming Of Anonymous DNA Donors

**CAMBRIDGE, MASSACHUSETTS**—One afternoon in March last year, Yaniv Erlich sat down at his computer to do an experiment. Before he became a geneticist here at the Whitehead Institute for Biomedical Research, Erlich was a white hat: a hacker hired by banks and credit card companies to break into their computer systems and identify weaknesses. Now he was about to do something similar with genome databases. With little more than the Internet, Erlich wondered, is it possible to identify people who anonymously donate their DNA for research? In other words, could he hack someone's name from their genome data?

Hunched over the computer with him was Massachusetts Institute of Technology undergraduate (and now Ph.D.) student Melissa

Gymrek who had helped develop an algorithm to extract genetic markers from DNA sequences. By applying the algorithm to an anonymized genome from a research database and doing some online sleuthing with popular genealogy sites, they came up with a Privacy concerns have been raised about publicly accessible genome data before. A study 5 years ago showed that individuals whose genomes were in seemingly anonymous pools of DNA data could be identified by certain genetic markers, known as single nucleotide polymorphisms, or SNPs (*Science*, 5 September 2008, p. 1278). But this is the first time that people have been identified without needing a sample of their DNA as a reference.

Erlich's team exploited two tricks. The first is that metadata about anonymous DNA donors, such as age at the time of donation and state of residence, is often included with their sequences. Erlich started with the genomes of 32 men of northern and western Euro-



records matching Y-STR to surnames.

When he plugged the 10 genomes with the most recoverable Y-STR markers into those genealogy databases, eight strongly matched to surnames of Mormon families in Utah. Ultimately, he was confident of his guesses for the surnames of five of the genome donors.

Erlich then gathered more information on each one using online resources such as public record search engines and obituaries. He hit the jackpot with metadata in records from Coriell Cell Repositories, a facility in New Jersey that provides cells from the 1000 Genomes Project donors to researchers. With that, he identified family members who had donated their own genomes to the same project, including women.

"I was surprised but not flabbergasted," Rodriguez says. The managers of the 1000 Genomes Project were aware of the risks posed by the metadata and genealogy Web sites, but, she says, "We didn't realize how easy it was to access this information." They

> immediately removed donors' ages from the publicly available metadata—critical for Erlich's method—but Rodriguez admits that this is only a short-term fix.

This has "huge implications" for the way that consent is obtained from DNA

# = INCREASING USE OF INTERNET FOR RESEARCH

#### NOTE:

- The HHS protection of human subjects regulations do not specifically reference Internet research
- OHRP has no formal written guidance specifically on Internet research

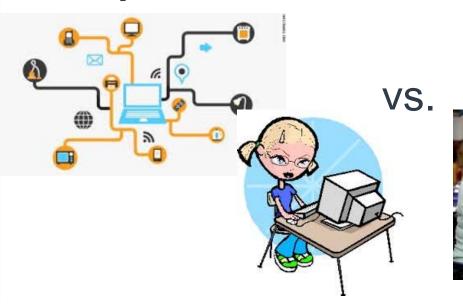
#### MARCH 13, 2013: SACHRP VOTED TO PROVIDE RECOMMENDATIONS RE INTERNET RESEARCH

- SACHRP= Secretary's Advisory Committee on Human Research Protections
- SAS and SOH subcommittees developed recommendations for SACHRP to make to Secretary of HHS and Assistant Secretary of Health re Internet research
- Available on OHRP website: <u>http://www.hhs.gov/ohrp/sachrp/mtgings/2013%</u> <u>20March%20Mtg/internet\_research.pdf</u>
- Recommendations are not official OHRP guidance, as not yet adopted by HHS or OHRP

## IN THE ABSENCE OF SPECIFIC INTERNET REGULATIONS/GUIDANCE...

Apply the existing regulations and OHRP guidance!

Question for contemplation: How different is Internet research from other types of research? Is it special?





## Some of the Big Regulatory Issues related to Internet Research

• What is "private"?

• What is "identifiable"?

- How to protect subjects' privacy and confidentiality interests?
- Minimizing risk when using sensitive online data
  - Current sensitivity vs. future sensitivity

### Some of the Related Regulatory Decision Points

- o Is the activity research?
- o Does the research involve human subjects?
- Does the human subjects research qualify for exemption from the regulatory requirements?
- Does the research present no more than minimal risk such that it may be reviewed via expedited review (if it meets a category)?
- Informed consent obtained or waived/altered? How to describe confidentiality protections?

#### WHAT IS RESEARCH?

- Research: systematic investigation designed to develop or contribute to generalizable knowledge (45 CFR 46.102)
- Studying Internet sites or using Internet as a research tool
  - Studying online social networks
  - Online context as ethnographic field site (chat rooms, gaming research)
  - Data mining/scraping from Internet sites
  - Web-based surveys
  - Web-based interviews

#### HUMAN SUBJECTS – IDENTIFIABLE PRIVATE INFORMATION

45 CFR 46.102(f): "a living individual about whom an investigator conducting research obtains (1) data through intervention or interaction with the individual, or (2) identifiable private information

 Private information: "information about behavior that occurs in a context in which an individual can reasonably expect that no observation or recording is taking place, and information which has been provided for specific purposes by an individual and which the individual can reasonably expect will not be made public (for example, a medical record)."

#### **PRIVACY ON THE INTERNET?**

How to interpret "reasonably expect that no observation or recording is taking place" or "reasonably expect will not be made public"

- IM, tweet, email, Facebook profile, chatroom discussion, listserve posting – what is reasonable expectation of privacy in each?
- Or is everything on the Internet that I can see public?





# WHEN IS AN EXPECTATION OF PRIVACY "REASONABLE"?

- People in online environments that are presumptively public often act as if they are in private space
  - Caused by online feelings of anonymity, norms of the Internet space, reduced inhibitions, separation of people from text
- Expectations of privacy may not equate with reality of privacy (or lack thereof)

Asa Rosenberg, "Virtual world research ethics and the private-public distinction," International Journal of Internet Research Ethics, v.3, December 2010:

http://ijire.net/issue\_3.1/3\_rosenberg.pdf

#### HOW MAY THE IRB ASSESS WHETHER INFORMATION OBTAINED VIA THE INTERNET SHOULD BE CONSIDERED PRIVATE?

- Regulatory standard of "reasonable" does not depend on individual subject's own expectation of privacy
- How to consider what expectations of privacy in the information are "reasonable"
  - Get information about the environment
  - Get information about the users
  - Review Terms of Service, site policy

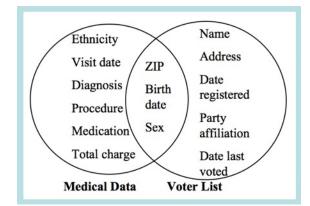
## HUMAN SUBJECTS – IDENTIFIABLE PRIVATE INFORMATION (2)

#### Identifiable

- Individually identifiable = subject's identity readily ascertainable by the investigator or associated with the information
- Structure of social network, search terms, purchase habits, movie ratings on Netflix may uniquely identify individual
  - Zip code + sex + DOB enough for



Professor Latanya Sweeney to uniquely identify 87% of US population (de-identified medical data linked to voter info re-identified patients by name)



 Question for contemplation: given demonstrated ability to reidentify individuals from anonymized or aggregated data, is this a meaningful decision point?

# How CAN THE IRB ASSESS IDENTIFIABILITY?

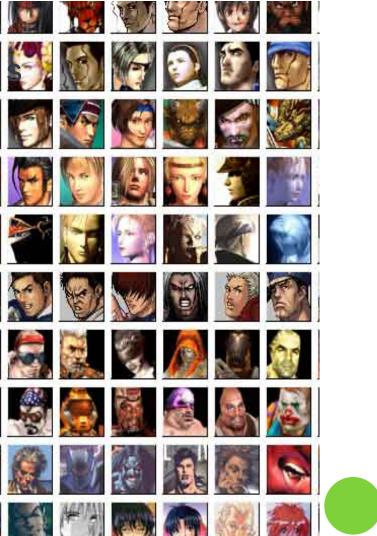
- When will the subject's identity be "readily" ascertainable by the investigator or associated with the information?
  - Consider the investigator, e.g. Professor Latanya Sweeney vs. Professor Laura Odwazny
  - Consider the potential identifiers or partial identifiers
    - Direct quotes easily traceable to Twitter account even if handle is removed
  - Consider likelihood of reidentification with triangulation, not just whether it is theoretically possible

# **AVATARS**

Is information obtained via an avatar information about a human subject?

- --Human/bot?
- --Interaction/intervention?
- --Private and identifiable?

Sensitivity of information obtained from avatar observation akin to information obtained by observing humans?



#### **RELEVANT EXEMPTIONS – ONLINE EDUCATION**

- 45 CFR 46.101(b)(1): Research conducted in established or commonly accepted educational settings, involving normal educational practices, such as (i) research on regular and special education instructional strategies, or (ii) research on the effectiveness of or the comparison among instructional techniques, curricula, or classroom management methods.
- Internet locale could be an "established or commonly accepted educational setting" and online education could be a "normal educational practice"
- Examples:
  - Evaluating the conduct of a web-based class
  - Assessing the efficacy of the use of social media site to disseminate class information
  - Comparison of virtual simulation training to traditional training – ex/ online dentistry procedures conducted in Second Life



## RELEVANT EXEMPTIONS – EDUCATIONAL TESTS, SURVEY AND INTERVIEW RESEARCH, OBSERVATION OF PUBLIC BEHAVIOR

- 45 CFR 46.102(b)(2), unless: information is recorded in a manner whereby subjects can be identified <u>AND</u> disclosure of the responses could reasonably place them at risk of criminal or civil liability or be damaging to the subjects' financial standing, employability, or reputation.
- What is "recorded in a manner whereby subjects can be identified" when the Internet is used?
- What is "observation of public behavior" online?

#### **RELEVANT EXEMPTIONS – DATA MINING**

- 45 CFR 46.101(b)(4) -- collection or study of existing data/specimens, if sources are publicly available or if information is recorded by investigator in such a manner that subjects cannot be identified
  - When is information "recorded in an identifiable manner"?
  - When are data, documents, or records publicly available on the Internet?
    - Does "publicly available" include large datasets purchased/obtained from Google or Facebook?
    - What if data are restricted -- available only to 'friends', listserve members?

#### EXEMPTION 4 CONTINUED: "RECORDED IN A MANNER WHEREBY SUBJECTS MAY BE IDENTIFIED...."

- o Is an email address an identifier?
- Do tweets contain identifiers?
- Does the inclusion of IP address make information identifiable?
  - Note: For HIPAA, OCR has stated position (below); OHRP has no formal guidance

#### The second is the "Safe Harbor" method:

(2)(i) The following identifiers of the individual or of relatives, employers, or household members of the individual, are removed:

(E) Fax numbers	(M) Device identifiers and serial numbers	
(F) Email addresses	(N) Web Universal Resource Locators (URLs)	
(G) Social security numbers	(O) Internet Protocol (IP) <mark>address</mark> es	

#### IF NOT EXEMPT... IRB REVIEW

Challenges in IRB review of Internet research:

Requirement that risks be minimized

• Two main sources of risk:

 Participation --No direct contact with subjects; more difficult to deal with individual reactions (intervention, debriefing, follow-up)

Breach of confidentiality

- Eligible for expedited review?
  - Must be <u>minimal risk</u> and fall within expeditable research category

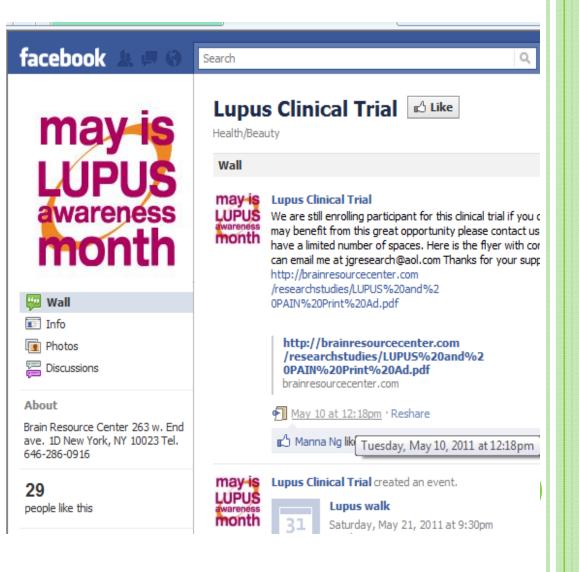
## MINIMAL RISK

- Probability and magnitude of harm/discomfort in the research not greater than ordinarily encountered in daily life or during routine physical or psychological examinations/tests (46.102(i))
  - Gateway to expedited review; waiver of consent and documentation; no need to explain compensation or any treatments for research-related injury in consent; Subparts B, C, D categories of permissible research
- Risks associated with data security breach, likelihood of access by 3<sup>rd</sup> parties alter conception of minimal risk in Internet research?
  - Less privacy, more observation in general in daily life

#### **INTERNET-BASED SUBJECT RECRUITMENT**

Facebook page

- YouTube video
- Matching algorithm on social media sites (e.g., PatientsLikeMe)
- "Push" method (e.g., Inspire.com)



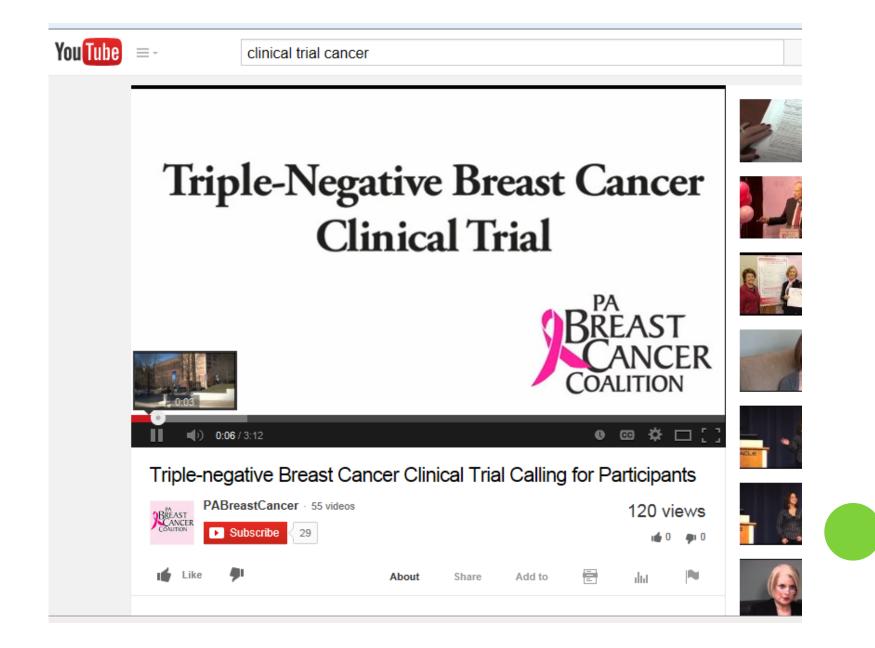
#### **OHRP GUIDANCE ON SUBJECT RECRUITMENT**

- OHRP considers subject recruitment part of informed consent
  - Recruitment plan must receive IRB review/approval prior to initiation
- OHRP guidance on IRB review of clinical trial websites <u>http://www.hhs.gov/ohrp/policy/clinicaltrials.html</u>
- No IRB review needed for descriptive information:
  - study title
  - purpose of the study
  - protocol summary
  - basic eligibility criteria
  - study site location(s)
  - how to contact the study site for further information

## **OHRP GUIDANCE (CONTINUED)**

- IRB review needed if additional information provided
  - Description of research risks/potential benefits
  - Solicitation of identifiable private information (e.g. eligibility survey)
  - Incentives monetary and non-monetary
- What needs to be reviewed:
  - Recruitment plan, not the actual webpage
    - But screen shots may be helpful to the IRB

#### **RECRUITMENT VIA YOUTUBE VIDEO**



## USING SOCIAL MEDIA FOR RECRUITMENT – MATCHING TOOL

patientsli	keme®	Join Now! (It's free)
Patients Treatments	Symptoms 🔒 Research	Already a member? Sign in Search this site Search FA
Home > Research		ShareThi
Research Clinical Trials	Research Tools	PatientsLikeMe Research
Research Tools Public Research and Presentations Publications from Our Team Publications that feature PatientsLikeMe R&D Policy	We've integrated PatientsLikeMe with ClinicalTrials. We've integrated PatientsLikeMe with ClinicalTrials. We've integrated PatientsLikeMe with ClinicalTrials. Use to develop a clinical trials matching tool! This allows to find trials you might be eligible for (including trials drugs, devices, therapy, or non-interventional studies such as genetics or questionnaires) based on your a sex, conditions, and location. Click now to find out a trials for patients like you.	Gov industry leaders, the research team designs you and runs studies that contribute the understanding of each of the conditions we serve and the evolution of the site itself. This new research tab will be where we will collect age, and present our patient tools and research
Suggestions? Let us know	ALS Lithium Study - The Results In 2008, a small Italian study was published suggest that the drug Lithium could slow the progression of A In response, hundreds of members of PatientsLikeMe	to send the research team an email. Sing ALS.
	began taking the drug and using a new tool and a matching algorithm to conduct a patient-lead observational study. The results of that study, publis in Nature Biotechnology, show that we were unable t	the data collected here. Our team's energialities

replicate the promising findings of the Italian group, but

conducting observational studies faster and cheaper than

that PatientsLikeMe may provide a useful way of

existing trial methods.

include genetics, sociology, psychology, nursing, drug discovery, predictive modeling, and user behavior.

Shivani Bhargava

#### SOCIAL MEDIA AS RECRUITMENT TOOL: "PUSH" METHOD



log Shared with the public

#### Hello,

I'm writing today to let you know about some new features we're introducing related to clinical trials. Many of you are familiar with clinical trials, and some of you have participated in a trial or know someone who has. If you want to learn more about clinical trials, Lung Cancer Alliance has compiled helpful information here <u>www.lungcanceralliance.org/facing/ct\_what.html</u>. An additional resource is CISCRP (<u>www.ciscrp.org</u>), a non-profit organization focused on educating and informing the public about clinical research participation.

This community was founded with the promise that you are in control of your own privacy. We will never provide personal information about you to another party without your express permission. Blog post from the founder of Inspire.com (3/1/09):

"I'm writing today to let you know about some new features we're introducing related to clinical trials...What's new is that from time to time we'll tell you about clinical trials in which you may be interested in participating. If you're not interested in participating, simply do nothing. If you do think you might be interested, we'll provide a link where you'll be able to read about a trial, decide if you are interested in participating, and fill out a short survey to see if you may qualify. If it appears that you may qualify, we'll put you in touch with the physicians conducting the trial so that you can learn more and find out if 34 you do qualify."

## CONSIDERATIONS WITH USE OF SOCIAL MEDIA FOR RECRUITMENT

- Nature of social media data easily transmitted quickly within and outside of social network
  - If recruitment method can identify an individual, any potential downstream harms?
  - What happens if recruitment information goes viral?
- Uncontrolled following discussion among viewers/bloggers: interactive, not static
  - Subsequent posts in effect add to posted information from user perspective?
- Must PI/IRB actively monitor social media sites used for recruitment for accuracy of information posted in comments, information about possible unanticipated problems?

# INFORMED CONSENT IN INTERNET RESEARCH



# **CONSENT PROCEDURES**

- Consider waiver of consent and/or documentation, if appropriate
- A "portal" can be used to provide consent information.
  - Subjects must click through consent page to get to survey
- Where documentation required consider alternatives to traditional documentation
  - Electronic signatures (state and local law dictate acceptable form)
  - OHRP FAQ on electronic signatures: <u>http://answers.hhs.gov/ohrp/questions/7260</u>

# **CONSENT PORTAL FOR ONLINE SURVEY**

# ONLINE WELL-BEING INTERVENTIONS

### **Enroll in 2013 Study**

Welcome to the OWIUS website!

You should only be reading this if you are a student at Otago University this year and/or in 2012 and have followed the link here.



To enroll in the study, please read the Information Sheet and Consent Form which follow this page. On submitting the consent form you will receive an email with your own user ID# and the link for the online well-being survey for this study.

Enrolment and access to the online survey will close on 30 September 2013.

Thank you.

Home

News & Updates

Sources of Help

Mental Health & Well-Being

Fact Sheets + External Links

Research Team & Contact Us

i-well Study

click to go to >>

Information Sheet

# CHALLENGE: PROTECTING CONFIDENTIALITY WHILE OBTAINING CONSENT IN INTERNET RESEARCH

- Sometimes no direct researcher subject interaction
  - Interaction could be through avatar, profile, survey tool
- Not always clear who subjects are
  - Fluidity of group membership, identity assumed online may differ from actual identity
- May not be desirable or feasible to obtain documentation of consent
  - May provide more identifiable subject information than necessary (could increase risk); fluid group membership, e.g. chat rooms
  - Subjects may be surveilled unknowingly to them or the researcher (key stroke monitoring, spyware)
  - Digital maleficence

## DESCRIPTION OF CONFIDENTIALITY PROTECTIONS IN INFORMED CONSENT

- 45 CFR 46.116(a)(1)(5) informed consent must include statement describing the extent, if any, to which confidentiality of records identifying the subject will be maintained
- "Locked file cabinet in locked room" description not sufficient for Internet research!
- Regulatory requirement pertains to "identifying" records: consider potential identifiability of research data obtained using the Internet

## CONSIDER WHEN DESCRIBING CONFIDENTIALITY PROTECTIONS INCLUDING...

#### • How subject information is transmitted via the Internet

• Survey host (e.g., Zoomerang, Survey Monkey) used? Will host retain identifiable information? Will the transmission be encrypted?

#### How information is maintained

- Individually identifiable form, de-identified aggregate form?
- Cloud storage?

#### Circumstances in which subject information might be disclosed outside the research team

- Data sharing and data use agreements increasingly being required by funding agencies (NIH, NSF mandates)
- Remember funding agency access rights and possible mandatory disclosure to OHRP, FDA, ORI, other oversight agency
- Patriot Act allows access to cloud

## CONSIDER WHEN DESCRIBING CONFIDENTIALITY PROTECTIONS (2)

#### Data security plan

• Explain the efforts to protect the data, e.g., secure servers, computers not connected to university network

#### Do not absolutely guarantee confidentiality of subject information

o Unrealistic and likely inaccurate

 If aggregated de-identified data will be made publicly available, consider the likelihood of reidentification of individual subjects whether this should be described

# On the horizon...

# ANPRM seeking comment on possible areas of change to the Common Rule

44512

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Office of the Secretary

45 CFR Parts 46, 160, and 164

Food and Drug Administration

21 CFR Parts 50 and 56

Human Subjects Research Protections: Enhancing Protections for Research Subjects and Reducing Burden, Delay, and Ambiguity for Investigators

AGENCIES: The Office of the Secretary, HHS, and the Food and Drug Administration, HHS. ACTION: Advance notice of proposed rulemaking.

SUMMARY: The Office of the Secretary of the Department of Health and Human Services (IHIS) in coordination with the Office of Science and Technology Policy (OSTP) is issuing this advance notice of proposed rulemaking (ANPRM) to request comment on how current regulations for protecting human subjects who participate in research might be modernized and revised to be more efficitive. This ANPRM seeks comment on how to better protect human subjects who are involved in research, while facilitating valuable research, the facilitating valuable research and reducing burden, delay, and ambiguity for investigators. The current regulations governing

The current regulations governing human subjects research were developed years ago when research was predominantly conducted at universities, colleges, and medical institutions, and each study generally took place at only a single site. Although the regulations have been amended over the years, they have not kept pace with the evolving human research enterprise, the proliferation of multi-site clinical trials and observational studies, the expansion of bealth services research, research in the social and behavioral sciences, and research involving databases, the Internet, and biological specimen repositories, and the use of advanced technologies, such as genomics. Revisions to the current human subjects regulations are being considered because OSTP and HHS believe these changes would strengthen protections for research subjects.

DATES: To be assured consideration, comments must be received at one of the addresses provided below, no later than 5 p.m. on September 26, 2011. ADDRESSES: You may submit comments, identified by docket ID number HHS-

OPHS-2011-0005, by one of the following methods: • Federal eRulemaking Portal: http://

 Federal ettulemaking Portal: http:// www.regulations.gov.Enter the above docket ID number in the "Enter Keyword or ID" field and click on "Search." On the next Web page, click on "Submit a Comment" action and follow the instructions. Mail/Hand delivery/Courier [For paper, disk, or CD-ROM submissions]

Federal Register/Vol. 76, No. 143/Tuesday, July 26, 2011/Proposed Rules

paper, disk, or CD-ROM submissions, to: Jerry Menikoff, M.D., J.D., OHRP, 1101 Wootton Parkway, Suite 200, Rockville, MD 20852. Comments received, including any personal information, will be posted

without change to http:// www.regulations.gov.

Menikoff, M.D., J.D., Office for Human Research Protections (OHRP), Department of Health and Human Services, 1101 Wootton Parkway, Suite 200, Rockwille, MD 20852; telephone: 240-453-6900 or 1-866-447-4777; facsimile: 301-402-2071; e-mail: jerry.menikoffbh.s.gov.

#### SUPPLEMENTARY INFORMATION:

#### Table of Contents

I. Background II. Ensuring Risk-Based Protections III. Streamlining IRB Review of Multi-Site Studies

IV. Improving Informed Consent V. Strengthening Data Protections To

- Minimize Information Risks VI. Data Collection To Enhance System
- VI. Bata Control To Enhance System Oversight VII. Extension of Federal Regulations VIII. Clarifying and Harmonizing Regulatory Requirements and Agency Guidance IX. Agency Request for Information

IX. Agency Request for Inf I. Background

I. Background

U.S. Federal regulations governing the protection of human subjects in research have been in existence for more than three decades. Twenty years have passed since the "Common Rule," (codified at Subpart A of 45 CFR part 46) was adopted by 15 U.S. Federal departments and agencies in an effort to promote uniformity, understanding, and compliance with human subject protections.<sup>1</sup> Existing regulations governing the

Existing regulations governing the protection of human subjects in Food and Drug Administration (FDA)regulated research (21 CFR parts 50, 56, 312, and 812) are separate from the Common Rule but include similar requirements. The history of contemporary human

The history of contemporary human subjects protections began in 1947 with the Nuremberg Code, developed for the Nuremberg Military Tribunal as standards by which to judge the human experimentation conducted by the Nazis. The Code captures many of what are now taken to be the basic principles governing the ethical conduct of research involving human subjects. Similar recommendations were made by the World Medical Association in its Declaration of Helsinki: Recommendations Guiding Medical Doctors in Biomedical Research Involving Human Subjects, first adopted in 1964 and subsequently revised many

Basic regulations governing the protection of human subjects in research supported or conducted by HHS (then the Department of Health, Education and Welfare) were first published in 1974. In the United States, a series of ighly publicized abuses in research led to the enactment of the 1974 National Research Act (Pub. L. 93–348), which created the National Commission for the Protection of Human Subjects of Biomedical and Behavioral Research (National Commission). One of the harges to the National Commission was to identify the basic ethical principles that should underlie the conduct of biomedical and behavioral research involving human subjects and to develop guidelines to assure that such research is conducted in accordance with those principles. In 1979, the National Commission published "Ethical Principles and Guidelines for the Protection of Human Subjects of Research," also known as the Belmont Report (http://www.hhs.gov/ohrp/ policy/belmont.html) which identified three fundamental ethical principles for all human subjects research—respect for persons, beneficence, and justice. Based on the Belmont Report and other work of the National Commissio HHS revised and expanded its regulations for the protection of human subjects in the late 1970s and early 1980s. The HHS regulations are codified at 45 CFR part 46, subparts A through E. The statutory authority for the HHS regulations derives from 5 U.S.C. 301; 42 U.S.C. 300v-1(b): and 42 U.S.C. 289. In 1991, 14 other Federal departm and agencies joined HHS in adopting a uniform set of rules for the protection of human subjects, the "Common Rule," uman subjects, the "Com identical to subpart A of 45 CFR part 46

of the HHS regulations. The Common Rule requires that Federally funded investigators in most instances obtain and document the informed consent of research subjects, and describes requirements for institutional review board (IRB) membership, function, operations, research review, and recordkeeping. The regulations also delineate criteria for, and levels of, IRB review. Currently, except for human subjects research that • Published July 26, 2011 by HHS "in coordination with the Office of Science and Technology Policy": "Human Subjects **Research Protections: Enhancing Protections for Research Subjects and** Reducing Burden, Delay and Ambiguity for Investigators"

Human

Subjects UPDATE

1000+ comments received

# FEDERAL RULEMAKING PROCESS

HTTP://WWW.REGINFO.GOV/PUBLIC/REGINFO/REGMAP/INDEX.JSP

#### The Reg Map Step Nine Step Eight Informal Rulemaking Step Seven Publication of Final Rule, OMB Review Step Six Interim Final of Final Rule. Preparation of Step Five **Interim Final Rule, or Direct** Final Rule, **Public Comments** Step Four **Final Rule Rule, or Direct** Interim Final Publication of Step Three **Final Rule Rule, or Direct Proposed Rule** Comments **OMB Review of** Step Two **Congressional Review Act Final Rule** Under the Administrative Procedure Act provisions of 5 U.S.C. 553, an (S U.S.C. 801-808) **Proposed Rule** Preparation of Step One **OMB Review Under Proposed Rule** Administrative Procedure spence must provide the public the **Executive Order 12866** Re-adaptive must suffered model final Determination An agerey must salent need that rules, ethnics final rules, and direct final rules, along with supporting ethnication, to both femans of Act Provisions sportunity to sales if writer **Final Rule OMB Review Under** aments for consideration by the Whether a Rule ONE solves, only those solver-state The Administrative Procedure Adadjurnally. A final rule adds, changes, deletes, actions determined to be "significant." Executive Order 12866 Is Needed **Proposed Rule** promision at \$ U.S.C. \$53 regime or afferen sugalatory too common and the General Accounting As required by Public Law No. 107-347, Events Office before they can take effect proposed rules to be published as OLD andreas, tails then a demoking adjorcion must provide for submission of comments by decisionic means, and A writer of proposed education the Roams Register ndipindint jigmón av nimpt actions determined to be "significant." Major rules, are subject to a Inum CRAB are proposes to add, change, or deleter or comments of owners in multinuity available online the community and other materials included in the rubinating docket, under \$ U.S.C. \$53 (c). **Special Types of** Administrative Procedure delayed effective date beth certain Agency Initiatives equilatory level and conclusive, a **Final Rules** copilions). separat by public community Independent agencies are exempt from OAB neares. **Act Provisions** Action by Congress and the President Agency initiation for nationalizing Interim Final Rule originate from such things as Order the Administrative Preside An interim final rule adds, changes, or deletion negatatory test, and could have an impact on the rule. Under the Administration Proceeding Act produces that are included as part of the finandom of information Act at 5.05.C. 552, alpinoles are required to publish in the firm Executive Online 12866 entablished Administrative Procedure · Agency priorities and plans 60 days as the slandard har the or owners requirely the are contains a negaril for commerity. The solvequent find rate may make charges to the lent of the interim · New scientific data Act Provisions une period. Administrative Procedure New Indexiduples. The holding of a public hearing is · Accelerate Act Provisions final rate ductoficinary unline regainst statute or agency policy. · Substantias rules of g **Direct Final Rule** Under the Administrative Procedure apple ability A devict final rale adds, changes, or deletes negatively level at a Act prostores that are included as part of the Freedom of Information Act at \$ 0.5 C. \$52, apercies are Required Reviews · interpretee rules Optional Supplementary · Statements, of spravid p the Hard Adult State with a dully he · Rules, of procedure Specific Analyses for Steps Three and Seven citeban the rule 8 the agency nepatori to publich final rules, price Procedures to Help Statutory Mandates workers adhering comm an tinal rules, and direct tinal rules in the Anderal Register · internation doub toma the period specified by the approx · Information concerning Prepare a Proposed Rule agency organization and methods of operation Regulatory Planning and Review (E.O. 12866) **Recommendations** from **Federal Register Act** ter a \$100 collect arread impact, take in have other agrificant impacts? Other Agencies/External (44 U.S.C. 1501-1511) Proper sciences many student Groups/States/Federal Advance Notice of The Robert Respire Act of \$4. **Advisory Committees** Regulatory Flexibility Act (5 U.S.C. 601-612) U.S.C. 1510 (implemented at 1 CRI 8.1) registers rules that have general Proposed Rulemaking cound redemantating required by Loss? 🛛 🔶 🖬 page applicability and legal effect to be Lawrunits ublished in the Code of Rodenal An advance notice of teer a significant economic impact -> and yes under of small antition?? Propert regulatory feedbility and/on. proposed rulemaking Putitions of citumstance analysis also are required for carbin integretive rules terral reservant laws (5 U.S.C 408, 404). requests information **OMB Prompt Letters** Paperwork Reduction Act (44 U.S.C. 3501-3520) needed for developing a proposed rule. OHRP is in Step 3

### **ANPRM-** IMPLICATIONS FOR INTERNET RESEARCH

- To protect from informational risks (inappropriate use/disclosure of information), mandatory data security measures "modeled on" HIPAA?
- Apply Common Rule to all institutions receiving support from CR agency?
- No continuing review for most minimal risk research?

### **ANPRM – PROPOSALS FOR "EXCUSED" RESEARCH**

- Add a new category of minimal risk SBR involving competent adults?
- Additional requirements for "excused" (formerly exempt) research?
  - Consent, oral or written, depending, with waiver contemplated
    - Oral w/o documentation for educational tests, surveys, focus groups, interviews
  - Data security standards

# TIMEFRAME FOR NPRM? AS OF APRIL 10, 2014, FALL 2013 REGULATORY PLAN INCLUDES...

OFFICE of INFORMATION and REG OFFICE of MANAGEMENT and BUDGET EXECUTIVE OFFICE OF THE PRESIDENT	ULATORY AFFAIRS	U.S. General Services Administration
Reginfo.gov		Search: 💿 Agenda 🗢 Reg Review 🗢 IC
Home Unified Agenda Regulatory Review Information	on Collection Review   FAQs / Resources	Contact Us
	View Rule	
		Printer-Friendly Version Download RIN Data in XML
HHS/OASH	RIN: 0937-AA02	Publication ID: Fall 2013
Title: Human Subjects Research Protections: Enhancing Protection Abstract: The Department is considering revisions to the current h Agency: Department of Health and Human Services(HHS) RIN Status: Previously published in the Unified Agenda Major: No CFR Citation: <u>45 CFR 160; 45 CFR 164; 21 CFR 56; 21 CFR 50</u> Legal Authority: <u>21 USC 321p; 21 USC 331; 21 USC 351 to 353; 2</u>	human subjects regulations in order to strength Priority: Other Significant Agenda Stage of Rulemakin Unfunded Mandates: No	en protections for research subjects.
Legal Deadline: None Timetable:		
Action	Date	FR Cite
ANPRM	07/26/2011	76 FR 44512
ANPRM Comment Period End	19/26/2011	
NPRM	04/00/2014	
Additional Information: Includes Retrospective Review under E.O. Regulatory Flexibility Analysis Required: Undetermined Federalism: No Included in the Regulatory Plan: No PIN Date Printed in the CP: No	Government Levels Affecte	ed: Undetermined

# THANK YOU AND STAY TUNED!

QUESTIONS FOR OHRP? TOLL-FREE : (866) 447-4777 E-MAIL: OHRP@HHS.GOV